

## Message Text

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C O N F I D E N T I A L STATE 146724

FOR CEP OFFICER

E.O. 11652: GDS

TAGS: PORS, MARR, MMOL, PINS, NATO

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP): SUMMARY  
POSITIONS FOR PLENARY OF THE SENIOR CEP COMMITTEE

1. THE SENIOR COMMITTEE WILL MEET IN PLENARY SESSION IN  
BRUSSELS THE WEEK OF JUNE 27. THE MEETING WILL INCLUDE  
THE CHAIRMAN OF THE EIGHT SUBORDINATE PLANNING BOARDS  
AND COMMITTEES (PB&C'S) ON ALL ASPECTS OF CRISIS AND  
WARTIME PLANNING FOR THE  
CIVILIANS OF THE NORTH ATLANTIC ALLIANCE. THESE PB&C'S  
PLAN FOR CRISIS AND WARTIME ACTIONS TO INCLUDE THE  
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DEVELOPMENT OF AGENCIES DESIGNATED NATO CIVIL WARTIME  
AGENCIES (NCWA'S). BRIEF SUMMARIES OF THE ISSUES AND  
U.S. POSITIONS FOLLOW:

AGENDA ITEM I: ONGOING ACTIVITIES OF THE PLANNING BOARDS  
AND COMMITTEES (PB&C'S).

THIS WILL BE AN ORAL UPDATING BY THE CHAIRMEN OF THE EIGHT CEP PLANNING BOARDS AND COMMITTEES BASED ON THE ANNUAL PROGRESS REPORTS OF THE PB&CS FOR 1976 AND COVERING THE FIRST SIX MONTHS OF 1977. THE PB&C'S HAVE NOT TACKLED THE TOUGH ISSUES BEFORE THEM AND THE U.S. DELEGATE

REPRESENTATIVE WILL POINT THIS OUT.

US POSITION:

A. NOTE THE UPDATED REPORTS BY THE PB AND C CHAIRMEN. THESE REPORTS COULD BE THE FINAL ANNUAL REPORTS UNDER THE CURRENT ARRANGEMENT, SINCE THE NEW PLANNING SYSTEM PROVIDES FOR A BIENNIAL REVIEW. WE DO NOT WANT THESE

REPORTS ELIMINATED UNTIL THE NEW PLANNING SYSTEM IS FULLY IMPLEMENTED.

B. DRAW ATTENTION TO DECISION OF SCEPC IN 1976 THAT THE INTERNATIONAL STAFF WAS TO DEVELOP A DRAFT EVALUATION OF OVERALL PROGRESS AND A DRAFT ANALYSIS OF THE EFFECTIVENESS OF THE CONTRIBUTION MADE BY THE VARIOUS WORK ITEMS TO THE APPROVED NATO CEP AIMS AND OBJECTIVES. THESE DRAFTS WERE TO HAVE BEEN CONSIDERED BY A PERMANENT SESSION PRIOR TO THE JUNE PLENARY. IF THE IS DOES NOT VOLUNTEER TO COMPLETE THEM IN THE NEAR FUTURE, WE SHALL  
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PROPOSE THAT AN AD HOC GROUP UNDERTAKE THIS TASK.

AGENDA ITEM II: CEP PLANNING AND REVIEW CYCLE - PROGRAMS OF WORK AND RELATED PRIORITY NATIONAL COMPLEMENTARY ACTIVITIES FOR 1977-1978.

ISSUE FOR DECISION: APPROVAL OF WORK PROGRAMS DEVELOPED IN ACCORDANCE WITH NAC MINISTERIAL GUIDANCE.

US POSITION: WE DESIRE THAT THE PB&C WORK PROGRAMS NOTE AND ACCEPT THE GENERALIZED TASKS FOR THE ENTIRE INTERNATIONAL CEP STRUCTURE, AS SET FORTH IN THE MINISTERIAL GUIDANCE DOCUMENT. THE TASKS FOR EACH PB&C SHOULD BE SET FORTH AS SPECIFICALLY AS POSSIBLE AND WITH ESTIMATED DATES OF COMPLETION. IN PLANNING FOR THE ACTIVATION OF NCWA'S, WE NEED THE FLEXIBILITY OF USING FACILITIES OTHER THAN THOSE FOR FULL NUCLEAR WAR.

AGENDA ITEM III: RAPID REINFORCEMENT CONCEPT

ISSUES FOR DECISION:

A. PROVISION OF DIRECTION AND DEADLINES TO PB&C'S REGARDING THE DEVELOPMENT OF STUDIES AND PLANS TO IMPLEMENT THE COUNCIL'S ORDER (TO BE GIVEN HOPEFULLY ON JUNE 29) TO IMPROVE ALLIANCE CAPABILITIES FOR RAPID REINFORCEMENT.

B. INVITATION TO NATO MILITARY AUTHORITIES TO PROVIDE THEIR REQUIREMENTS AS SOON AS POSSIBLE.

US POSITIONS:

A. CURRENT PB&C WORK PROGRAMS COVER THESE NEW TASKS BUT DEADLINES AND A SENSE OF URGENCY ARE LACKING. THE U.S. WILL EMPHASIZE THE NEED TO SET TARGET DATES AND CONFIDENTIAL

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ENCOURAGE EXPEDITIOUS ACTION BY BOTH CIVIL AND MILITARY AUTHORITIES.

B. THE U.S. REPRESENTATIVES SHOULD BE ADDED TO THE TASK FORCE WHICH NOW CONSISTS OF THE CHAIRMEN, CAPC, PBOS, PBEIST; I.E., REPRESENTATIVES OF NATO MILITARY AUTHORITIES, TO COORDINATE SCEPC ENDEAVORS.

BACKGROUND: THIS SUBJECT WAS ADDRESSED AT THE FEBRUARY 1977 PLENARY BUT NO ACTION WAS TAKEN SINCE THE NAC HAD N-ITHER BLESSED THE CONCEPT OF RAPID REINFORCEMENT NOR DIRECTED THE SCEPC TO DO ANYTHING ABOUT IT. SINCE THEN, SEPARATE MILITARY COMMITTEE PAPERS ON VARIOUS ASPECTS OF REINFORCMENT (LAND, SEA AND AIR) HAVE BEEN CONSOLIDATED AS MCM-15-77 AND THE SECRETARY GENERAL HAS ISSUED PRIVATE OFFICE MEMORANDUM-77-83 PROPOSING NAC APPROVAL. THE CONCEPT WILL BE ADDRESSED BY THE NATO PERMREPS AT THE JUNE 29 NAC. HOPEFULLY THE RESULTS OF THIS MEETING WILL BE POSITIVE AND THE SCEPC WILL BE ABLE TO TAKE ACTION TO INITIATE ITS STUDIES AT THIS PLENARY. (OUR NEXT SESSION IS DECEMBER 1977). THE FRENCH FOREIGN OFFICE (AS OPPOSED TO LE SECRETAIRE GENERAL DE LA DEFENSE NATIONALE) HAS RESERVATIONS ABOUT THOSE ASPECTS OF THE SCEPC GUIDANCE DOCUMENT PERTAINING TO THE RAPID REINFORCEMENT CONCEPT BECAUSE THE FRENCH BELIEVE THAT PARTS OF THE CONCEPT MIGHT DRAW FRANCE TOO CLOSE TO THE INTEGRATED MILITARY COMMAND STRUCTURE OF THE ALLIANCE. TO DATE, THESE RESERVATIONS HAVE NOT TENDED TO NEGATE OR IMPEDE, FORMALLY OR IN IMPLEMENTATION, FRENCH CONCURRENCE IN THE WIDER CEP REFORMS BUT RATHER TO SIGNAL A TRADITIONAL POSITION. THIS PLENARY AND THE JUNE 29 NAC MEETING SHOULD DRAW OUT DETAILED FRENCH VIEWS. THE U.S. GOAL IS TO FIND WAYS OF MAINTAINING THE EXCELLENT FRENCH COOPERATION AT THE CONFIDENTIAL

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WORKING LEVEL IN NATO CEP.

AGENDA ITEM IV: REPORT ON 1976 CEP TRAINING SESSIONS.

NOTE THE REPORT; DRAW ATTENTION OF APPROPRIATE AUTHORITIES TO THE RECOMMENDATIONS DEVELOPED AS A CONSEQUENCE OF 1976 TRAINING; IF APPROPRIATE, JOIN THE CONSENSUS ON ACTION PROPOSALS TO BE DEVELOPED BY PB&C CHAIRMEN.

AGENDA ITEM V: TRAINING PROGRAMS FOR 1978 AND 1979.

NOTE THE DOCUMENT; APPROVE THE PROPOSED 1978 TRAINING PROGRAM AS SET FORTH IN AC/98-WP/128, AS AMENDED BY 1978 (VICE 1977) TRAINING FOR THE AGENCY FOR THE COORDINATION OF TRANSPORT IN THE MEDITERRANEAN (ACTIMED), AND THE POSTPONEMENT OF 1978 REGIONAL SHIPPING BOARD (RSB) (WEST) TRAINING UNTIL 1979; AGREE TO ASK APPROPRIATE MEMBER NATIONS TO PROVIDE THE NECESSARY TRAINING FACILITIES; AGREE, FOR PLANNING PURPOSES, TO THE PROPOSED 1979 TRAINING PROGRAM, INCLUDING RSB (WEST) TRAINING, SUBJECT TO DECISIONS ABOUT WINTEX/CIMEX-79 (NEXT AGENDA ITEM).

AGENDA ITEM VI: ALTERNATE-YEAR NATO HEADQUARTERS EXERCISES:

THERE ARE EXPECTED TO BE ORAL REPORTS ON THE RESULTS OF WINTEX-77 AND ON THE STATUS OF PLANNING FOR HILEX-8 (SPRING 78) AND WINTEX/CIMEX-79 (SPRING 79). THE UNSTATED ISSUE FOR CEP IS PRIMARILY THE CEP ROLE IN THE CIVIL-MILITARY EXERCISE (CIMEX).

US POSITION: NOTE THE DISCUSSIONS. THE U.S. AIM IS TO MAINTAIN THE ALTERNATING HILEX AND WINTEX SERIES, AND TO ADD A CIMEX TO WINTEX IN 1979. THE PROBLEM IS THAT A CIMEX WILL TAX THE CIVIL RESOURCES OF ALL THE ALLIES.

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AGENDA ITEM VII: ARRANGEMENTS FOR BRINGING NATO CIVIL WARTIME AGENCIES (NCWA'S) INTO OPERATION.

US POSITIONS:

A. THE PAPER ON BRINGING NCWA'S INTO ACTION SHOULD BE REVISED TO COVER THE PRACTICAL STEPS FOR BRINGING AN

NCWA INTO OPERATION AND THE RESPONSIBILITIES OF MEMBER NATIONS PERTAINING TO THE FULL OPERATING NCWA'S.

B. THE SCEPC AD HOC GROUP ON THE REVISION OF THE CIVIL ASPECTS OF THE MAJOR NATO COMMANDERS (MNCS) ALERT SYSTEM SHOULD BE RECONVENED IN THE FALL TO DISCUSS THE DEVELOPMENT OF ALERT MEASURES FOR NCWA'S. THE U.S. WILL PARTICIPATE.

C. AS SOON AS THE PB&C'S HAVE DEVELOPED THEIR RECOMMENDATIONS FOR CRISIS MANAGEMENT OPERATIONS, THE SCEPC SHOULD ORGANIZE A NEW AD HOC GROUP OF THE PERMANENT MEMBERS TO DEVELOP AN OVERALL PROCEDURAL PAPER FOR CRISIS OPERATIONS BY THE FIRST CRISIS ELEMENTS OF AN NCWA.

D. THE SCEPC PLENARY SHOULD PROVIDE GUIDANCE TO THE FUTURE WORK OF THE SCEPC AD HOC GROUP ON THE REVISION OF THE CIVIL ASPECTS OF THE MNCS ALERT SYSTEM. WHILE SOME ADDITIONAL MEASURES PERTAINING TO FULL MCWA'S MAY BE APPROVED, THE NUMBER OF ALERT MEASURES SHOULD BE KEPT LOW. ANY CONSIDERATION OF ALERT MEASURES FOR "NUCLEI" OR "MINI" CRISIS ORGANIZATIONS IS PREMATURE AT PRESENT.

AGENDA ITEM VIII: INTERFACE OF CEP WITH NATO DEFENSE  
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CONSUMER LOGISTICS.

US POSITION: TO ENSURE THAT THERE IS A FULL EXCHANGE OF INFORMATION BETWEEN THE CEP STRUCTURE AND THE VARIOUS BODIES CONCERNED WITH STUDYING AND EVALUATING A NATO CONSUMER LOGISTICS FORUM. WE SHALL ASK THE CEP INTERNATIONAL STAFF TO REVIEW THEIR INVOLVEMENT IN CONSUMER LOGISTICS TO DATE WITH THE FULL SCEPC.

AGENDA ITEM IX: ANY OTHER BUSINESS - DATE OF NEXT PLENARY SESSION: U.S. WOULD PREFER DECEMBER 1-2 (THURSDAY-FRIDAY) OVER DECEMBER 13-14.

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